



Report No. 81
Implementation of the Agreement on Movement and Access
and Update on Gaza Crossings
(10 - 23 Dec 08)

The United Nations is submitting the 81st bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA)¹, covering the period 10 - 23 Dec 2008 (Annex)². In light of the closure of Gaza, this report also monitors movement and access through other crossings not included in the AMA.

Summary:

AMA Benchmarks:

- **Rafah** crossing has remained closed for the movement of people for 563 working days. It was last opened for public use on 09 June 2007. However, the crossing was exceptionally and partially opened on eight days during the reporting period, allowing 300 Palestinians including many medical cases to cross back into Gaza. No one was allowed to cross out of Gaza.
- **Karni** crossing has remained closed since 12 June 2007 for the movement of goods in and out of Gaza. The conveyor belt/chute for cereals, animal feed was open on five days (10,11,12,15 and 16 December), compared to three days in the previous reporting period. A total of 153 truckloads of cereals, animal feed, entered Gaza, via the conveyor belt, compared to 84 in the previous reporting period. Neither gravel nor bulk cement were allowed entry during this period. Gravel and bulk cement were last allowed into Gaza on 26 and 29 Oct 08 respectively.
- **Erez** crossing has remained closed for more than two years since March 2006 for workers, and more than a year, since 12 June 2007, for all other Palestinians, except for a limited number of Palestinian traders, aid workers and medical cases who have been granted special permits. For these persons, Erez crossing was partially open on 12 out of the 14 scheduled days. Only three traders were allowed out during the reporting period and a daily average of 16 medical cases were allowed to cross.
- **Obstacles to movement in the West Bank** has decreased from 624 reported during the previous reporting period to 621. Overall, the figure of 624 represents an increase of 245 obstacles (65.2%) over the baseline figure (376) of August 2005.
- *Convoys between the Gaza Strip and the West Bank:*
 - Truck convoys** Implementation now 35 months overdue (since mid-January 2006).
 - Bus convoys** Implementation now 36 months overdue (since mid-December 2005).
- *Ports:*
 - Seaport** Awaiting GoI assurance of non-interference with the seaport operation.
 - Airport** Awaiting commencement of discussions since November 2005.

Non-AMA Crossings:

- **Sufa** crossing remained closed during the reporting period. It was last open on 12 Sept 08.
- **Kerem Shalom** crossing was open on five days compared to four days during the previous reporting period. A total of 210 truckloads, including 95.5 for humanitarian aid agencies, were allowed in, compared to 118.5 reported during the previous reporting period.
- **Nahal Oz crossing** was partially open on 4 out of 12 scheduled days compared to 3 days during the previous reporting period. No petrol or diesel for public use was allowed entry (Only 50,000 lit of petrol and 101,000 lit of diesel were allowed entry for UNRWA). 579 tonnes of cooking gas (145 tonnes/ open day – 17% of the actual need) and 1,514,220 liters of industrial gas for the power plant (378,555 lit/open day - 24% of the actual need) were allowed entry.

¹ The United Nations, through the OCHA oPt office, has assumed reporting responsibilities on the implementation of the AMA since April 2006.

² The AMA was negotiated by US Secretary of State Condoleezza Rice, between the Government of Israel and the Palestinian Authority to promote peaceful economic development and improve the humanitarian situation on the ground. It represents the commitments of both the Government of Israel and the Palestinian Authority to facilitate access and movement into/out and throughout the West Bank and the Gaza Strip.



- **Of note:** Overall, 363 truckloads, including 95.5 truckloads from humanitarian agencies, were allowed entry to Gaza during this period, compared to 202.5 truckloads allowed in during the previous reporting period.

A. General update on Gaza Crossing Points

1.a. Goods - Gaza Strip	Rafah (AMA) ^a		Erez (AMA) ^b		Karni (AMA) ^c		Kerem Shalom ^d		Sufa ^e		Total
	Primary: Closed since 12/06/08										
	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	
Days open in period	8.0	32.0%	12.0	100.0%	0.0	0.0%	5.0	41.7%	0.0	0.0%	25.0
Number of days experiencing closure	6.0	42.9%	0.0	0.0%	14.0	0.0%	7.0	58.3%	12.0	0.0%	39.0
Working hours (daily ave.)	0.0	-	0.0	0.0%	0.0	0.0%	3.3	100.0%	0.0	0.0%	3.3
Total working hours in period	0.0	-	0.0	0.0%	0.0	0.0%	40.0	100.0%	0.0	0.0%	40.0
Number of trucks out (daily ave.)	0.0	-	0.0	-	0.0	0.0%	0.0	-	0.0	-	0.0
Number of trucks in (daily ave.)	0.0	-	0.0	-	12.8	-	17.5	-	0.0	-	30.3
Security incidents on Palestinian side of the crossing	0.0	-	0.0	-	0.0	-	0.0	-	0.0	-	0.0

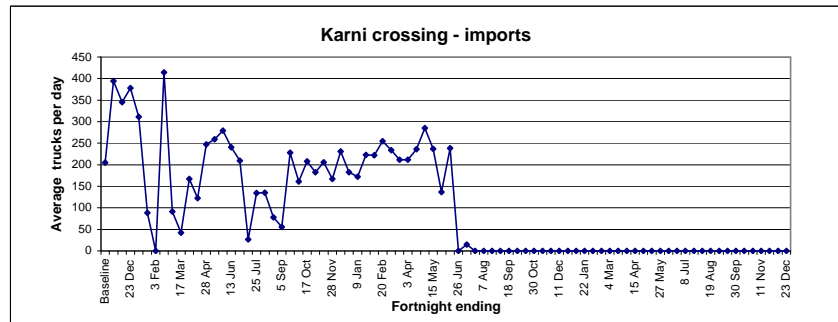
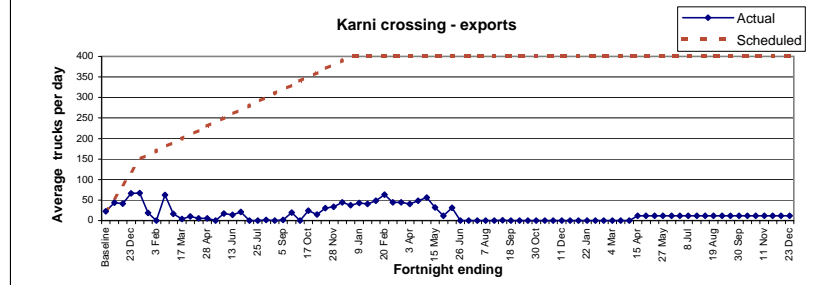
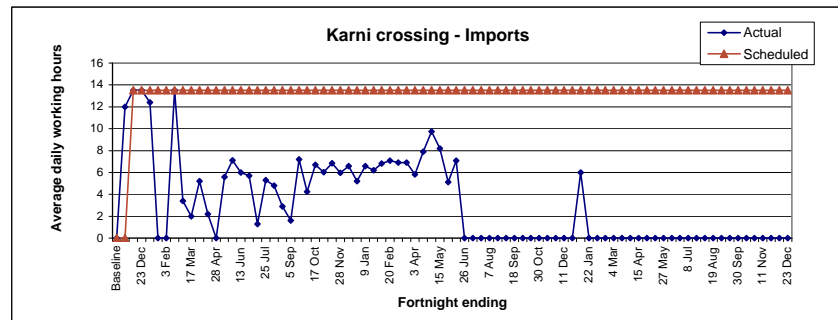
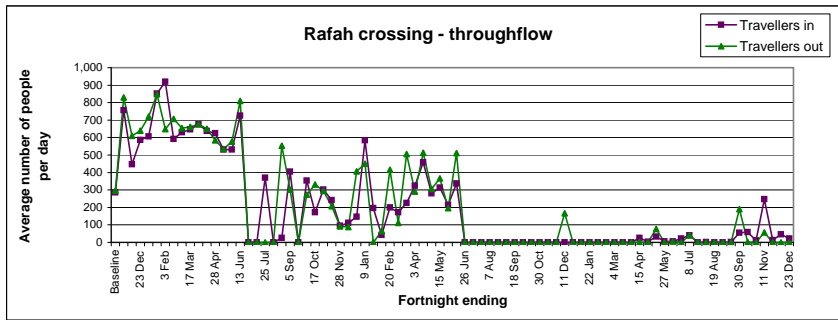
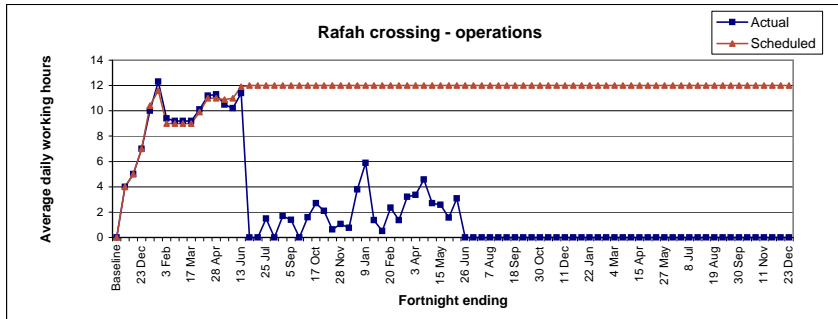
1.b. People - Gaza Strip	Rafah (AMA)		Erez (AMA)		Kerem Shalom		Total
	Primary: Closed since 09/06/08		Primary: Closed since 12/06/08				
	Actual	% of total	Actual	% of total	Actual	% of total	
Days open in period	8	133.3%	12	100.0%	-	-	20
Number of days experiencing closure	6	100.0%	0	0.0%	-	-	6
Total working hours in period	96	0.0%	-	-	-	-	96
Working hours (daily ave.)	6.8571	0.0%	-	-	-	-	6.8571
Travellers through crossing (daily ave.)	<i>In</i>	<i>Out</i>	<i>Traders</i>	<i>Workers</i>	-	-	
	21	0	0	0	-	-	

1.c. Fuel - Gaza Strip	Nahal Oz ^f	
	Actual	% of total
Days open in period	4.0	40.0%
Number of days experiencing closure	8.0	60.0%
Total working hours in period	-	-
Working hours (daily ave.)	-	-
Total number of litres in period	n.a	n.a
Number of litres (daily ave.)	n.a	n.a

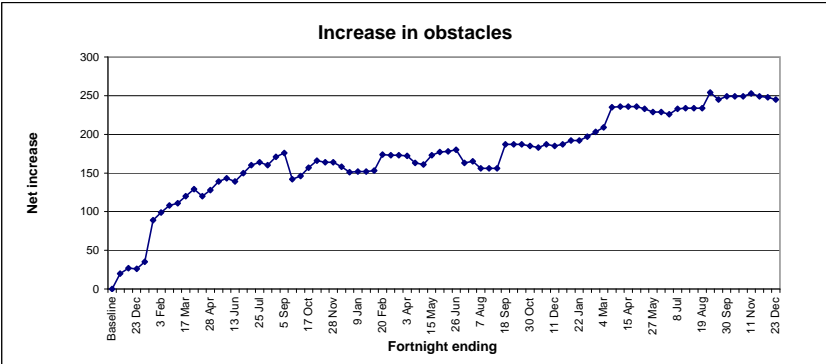
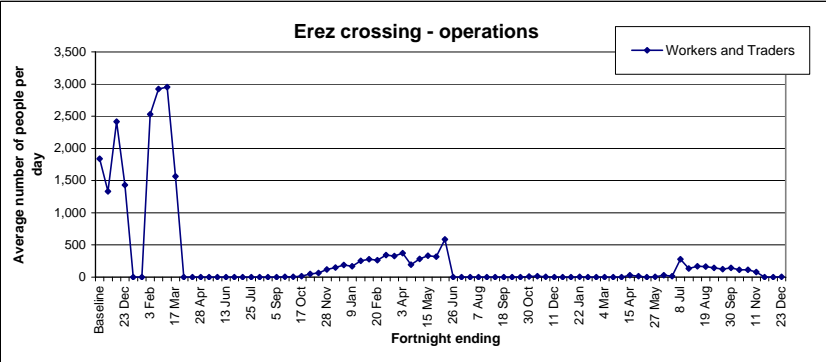
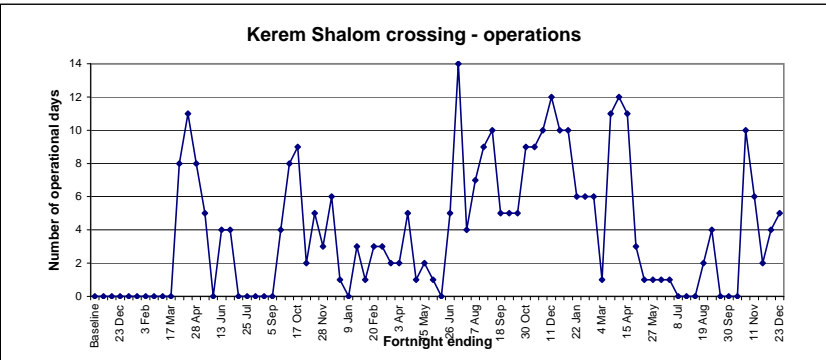
Background

- Rafah crossing is Gaza's international terminal for passengers. It is scheduled to open 7 days per week, from 08:00 to 20:00 hours. Rafah has been closed for public since 10 June 2007.
- Erez crossing, the primary crossing point for workers, traders and humanitarian personnel, remains closed for all Palestinians as well as for Palestinian workers since 12 March 2006. A limited number of critical Palestinian humanitarian cases and senior traders have been permitted to cross subject to prior coordination with the IDF. Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours, seven days per week. On 12 October 2007, Israel announced that the crossing will close every week from 15:00 on Fridays until 07:00 on Sundays (6 days per week).
- Karni, the principal commercial crossing, is scheduled to operate six days per week. Since its closure on 12 June 2007, a single-lane conveyor belt transferring grain and animal feed operates on average two days per week. During the reporting period 153 truckloads of grain and animal feed were transferred to Gaza Grain was transferred by a conveyor belt and not through an opening of the crossing itself.
- Kerem Shalom has traditionally not had any scheduled operating days and was opened periodically for humanitarian goods only. However, since mid-June 2007, Kerem Shalom was opened by Israel to allow for the entry and occasional exit of humanitarian and commercial goods. Since 28 October 2007, Kerem Shalom is scheduled to open on 6 days per week from 08:00 until 16:00 hours.
- Sufa crossing, which was for aggregates and now is being used for basic commercial and humanitarian supplies, is scheduled to operate five days per week (closed Fridays and Saturdays), between 08:30 and 15:00 hours. However, Sufa crossing has been closed since 13 September 08 for unknown reasons.
- Nahal Oz, the crossing point for fuel, is scheduled to open 6 days per week, from 08:00 to 15:00 hours.

B. Trends Analysis of Gaza Crossings



Trends Analysis of Gaza Crossings - Continued



C. Update on the implementation of additional benchmarks of the AMA

1. Karni (scheduled hours: Sunday-Friday, 08:00-20:00) - CLOSED SINCE 12 JUNE 2007

	Actual	% of scheduled
Utilization ratio ^a	n.a	n.a
Number of Agricultural trucks out (daily ave.)	0	400
Number of Non-Agricultural trucks out (daily ave.)	0	0.0

a: Ratio of actual vs. planned working hours of scanners and cells.

2. General Management and Operations (West Bank and Gaza Strip)

2.a Management and Operations - Gaza Strip

	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	Incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	NO
New and additional scanner installed at Karni by 31 December 2005	NO
Common management system adopted by both parties	Incomplete
New generation of x-ray equipment installed and used	Incomplete
Passages protected on the Palestinian side of the border	Incomplete
Training program in place	Incomplete
Security equipment installed	Incomplete
PA established a unified system of border management	Incomplete
Management system developed for Karni applied to Erez and Kerem Shalom	NO

2.b Management and Operations - West Bank

	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational ^f	NO	NO	NO
Operational procedures developed for those passages	YES	YES	YES

a: New infrastructure has been put in place since the AMA was reached, however the current capacity (approximately 8 trucks/hour) does not meet AMA requirements for a capacity equivalent to Karni.

3. Gaza Strip Seaport (destroyed in 2001 by the IDF during construction)

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

4. Gaza Strip Airport (closed by Israel in Feb 2001 and destroyed in Dec 2001; renovated and vandalized in July 2007)

	YES/NO
Discussions continuing on security, construction and operations issues	NO

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Management system developed for Karni applied to Erez and Kerem Shalom		NO		
2.b Management and Operations - West Bank		Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational ^f		NO	NO	NO
Operational procedures developed for those passages		YES	YES	YES

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