



24 July 2007

Report No. 43
Implementation of the Agreement on Movement and Access
(27 June – 10 July 2007)

The United Nations¹ is submitting the 43rd bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA), covering the period 27 June – 10 July 2007.²

1. Overall Progress:

There have been serious restrictions for the transit of people and goods in and out of Gaza. The two main crossings, Rafah and Karni have been effectively closed. The closure of Rafah Crossing has left thousands of Palestinian travelers including medical patients, children and elderly unable to cross into or out of Egypt. At Karni Crossing a single-lane conveyor belt/chute was open for six days to enable the import of wheat and other grain. Karni crossing remains closed for the import of all other items and all exports. Erez Crossing continues to remain closed to Palestinian workers and has been closed to them since 12 March 2006. It was open on 4 July (for the first time since 12 June) for a limited number of Palestinian merchants and senior traders. A limited number of medical cases have crossed at Erez after special coordination with the IDF. Sufa and Kerem Shalom crossings were open to facilitate the entry of humanitarian and commercial food commodities during the reporting period.

Changes of note since Report No. 42 (26 June):

- **Rafah crossing** was last open on 9 June. It was closed during the entire reporting period, except on 7 July when 20 Palestinians crossed in a special coordination initiated by Egypt without the presence of EUBAM. A similar event occurred during the previous reporting period when 200 – 250 people crossed into the Gaza Strip on 18 June. This crossing has now been closed for more than 31 days.
- **Karni crossing** was closed during reporting period and has been closed since 12 June. A single-lane conveyor belt/chute for importing barley, wheat grains, animal feed, soya, and corn was open on 6 days for an average of 3 hours a day bringing into Gaza the equivalent of 185 truck loads of food products. Some cement was also brought in by conveyor otherwise Karni crossing remained closed for the import of all other items and all exports.
- **Sufa crossing** was open on 11 scheduled operating days to facilitate the entry of humanitarian aid.
- **Kerem Shalom crossing** was open during this period for the import of humanitarian aid supplies.
- **Erez crossing** Erez continues to remain closed to Palestinian workers except for a very limited number of senior Palestinian traders who were granted special permits to cross to the West Bank and Israel. (The actual number of traders in this category is not available due to the absence of Palestinian officials at the crossing). Erez remained open for the movement of international personnel and some medical cases throughout the reporting period. It was closed from 12th June due Israeli security concerns.
- **Obstacles to movement in the West Bank** decreased compared to the previous reporting period (from 556 to 539) but this is an increase of 163 obstacles or 43% over the baseline figure of August 2005.

2. No Change since Report No. 42 (26 June):

- *Convoys between the Gaza Strip and the West Bank:*

Truck convoys no discussion; implementation now 18 months overdue.

Bus convoys no discussion; implementation now 19 months overdue.

Ports:

Seaport awaiting, since November 2005, GoI assurance to donors that it will not interfere with its operation.

Airport awaiting, since November 2005, commencement of discussions.

¹ The Office of the Quartet's Special Envoy closed on 28 April. Since then the United Nations through the oPt OCHA office has assumed reporting responsibilities on the implementation of the AMA.

² On 12 June, Erez and Karni Crossing were announced closed for Israeli security concerns in relation to the internal Palestinian armed factional clashes).

1. Rafah		
1.a. Operation		
Days open in period		
	<i>Actual : Scheduled</i>	0 : 14 ^b 0%
Number of days experiencing a closure (total in 2-week period)		14
Working hours (daily ave.) ^a		
	<i>Actual : Scheduled</i>	0 : 12 0%
Total working hours in period		
	<i>Actual : Scheduled</i>	0 : 168 0%
Security incidents on Palestinian side of border		0 ^c

a: The actual working hours per day (ave.) is calculated on the basis of **actual** days open.

b: Rafah opened for 0 days. The crossing was closed this week. (Source EU-BAM).

c: There were no reported security incidents.

1.b. Movement: Travellers and Cargo	In	Out
Travellers through Rafah (daily ave.) ^d	0	0
Number of trucks (daily ave.)	n.a.	n.a.
Number of cars (daily ave.) ^e	0	0

d: The travellers through Rafah (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.

e: Pending capacity-building of the Palestinian personnel at Rafah.

1.c. Management and Operations	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	YES ^f

f: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

2. Crossing Points

2.a. Goods - Gaza Strip	Erez		Karni		Kerem Shalom ^h		Sufa ^h		Total
Days open in period			Primary						
Actual : Scheduled ^a	n.a.	-	0 : 12	0%	14 : n.a.	-	11 : 11	-	25
Number of days experiencing a closure	n.a.		12	^e	n.a.		0		12
Working hours (daily ave.)									
Actual : Scheduled ^b	n.a.	-	0.0 : 13.5	^e 0%	n.a.	-	n.a. : 7.5	ⁱ -	0
Utilization ratio ^c	n.a.		no data		n.a.		n.a.		
Total working hours in period									
Actual : Scheduled	n.a.	-	0 : 162	0%	n.a.	-	n.a.	-	0.
Number of trucks out (daily ave.)									
Actual : Scheduled	n.a.	-	0 : 400	^f 0%	n.a.	-	n.a.	-	0.
Agricultural	n.a.		0.0		n.a.		n.a.		0.
Non-Agricultural	n.a.		0.0		n.a.		n.a.		0.
Number of trucks in (daily ave.)	n.a.		15	^g	n.a.		n.a.		15
Security incidents on Palestinian side of the crossing ^d	0		0		0		0		0

2.b. People - Gaza Strip	Erez		Karni		Kerem Shalom		Sufa		Total	
Days open in period	Primary									
Actual : Scheduled	7 : 14	ⁱ 50%	n.a.	-	n.a.	-	n.a.	-	7	
Number of days experiencing a closure	7		n.a.		n.a.		n.a.		7	
Working hours (daily ave.)										
Actual : Scheduled ^b	n.a. : 16.0	^k n.a.	n.a.	-	n.a.	-	n.a.	-	n.a.	
Total working hours in period										
Actual : Scheduled	n.a. : 224	n.a.	n.a.	-	n.a.	-	n.a.	-	n.a.	
Travellers through crossing (daily ave.) ⁱ	Traders	Workers	In	Out	In	Out	In	Out	Traders	Workers
	0	0	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	0	0

a: Karni crossing is scheduled to operate six days per week (closed Saturdays), Sufa to operate five days (closed Fridays and Saturdays) and there are no scheduled operating days for Kerem Shalom crossing which is open periodically for humanitarian goods only.

b: The actual working hours per day (ave.) is calculated on the basis of actual days open i.e. 0 days for Karni and 7 days for Erez. All other averages are calculated on the basis of scheduled days open.

c: Ratio of actual vs. planned working hours of scanners and cells.

d: There were no reported security incidents during the reporting period.

e: Karni was open on Was not operating . The crossing was closed this week.

f: Total truckloads of exported goods was 0 during the reporting period. The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

g: Total truckloads of imports during reporting period was 185. (In addition 0 truckloads of aggregates were imported through Karni). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

h: Kerem Shalom and Sufa may operate as alternative commercial crossing points when Karni is closed. Kerem Shalom is used for humanitarian goods and Sufa for aggregates (construction materials).

i: According to the Israeli DCL, Sufa crossing is scheduled to open between 07:30 and 15:00 hours.

j: Erez remains closed for Palestinian workers since 12 March 2006. The crossing is open for limited number of senior traders with permits: according to the MoNE, permits are only being granted to senior traders who are at least 35 years old and married with children. Some critical Palestinian humanitarian cases have been permitted to cross subject to prior coordination with the IDF. On 12 June the Crossing was closed for Israeli security reasons related to Palestinian factional armed clashes in the Gaza Strip.

k: According to the Israeli DCL, Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours.

n.a.= not applicable to this report

2.c Management and Operations - Gaza Strip	YES/NO
New and additional scanner installed at Karni by 31 December 2005	NO
Common management system adopted by both parties	NO
New generation of x-ray equipment installed and used	NO
Passages protected on the Palestinian side of the border	NO
Training program in place	YES
Security equipment installed	IN PROCESS
PA established a unified system of border management	NO
Management system developed for Karni applied to Erez and Kerem Shalom	NO

2.4 Management and Operations - West Bank	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
Operational procedures developed for those passages	NO	NO	NO

Gaza Strip Seaport

	YES/NO
GoI assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15 2005	NO
Truck convoys established by January 15 2006	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

Movement Within the West Bank

Obstacle reduction	YES/NO		
Work ongoing to establish a plan to reduce obstacles	NO		
Plan to reduce obstacles completed by 31 December 2005	NO		
	Current count	Baseline (1 Aug 05) ^b	% increase over baseline
Number of identified obstacles ^a	539	376	43.4%
<i>of which manned</i>	86	59	45.8%
<i>of which unmanned</i>	453	317	42.9%

a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on field observations only.

b: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.

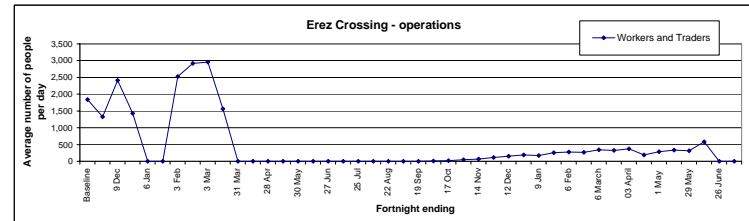
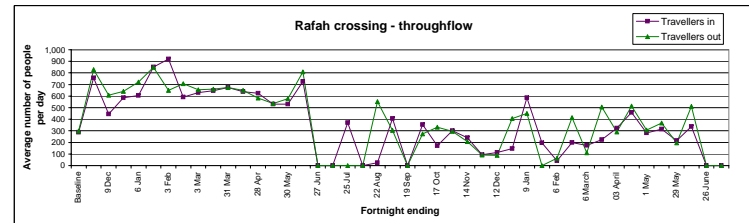
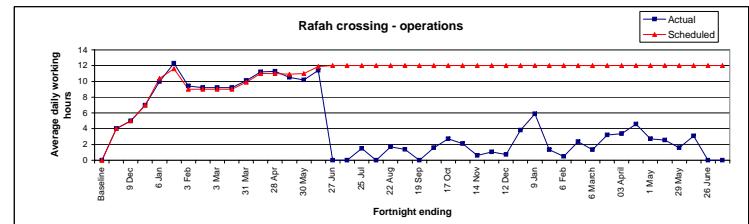
Trend Analysis - Traveller crossing points

Rafah	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 Jun	13 - 26 June	27 June - 10 July
Working hours per day (ave.)										
	<i>Actual</i>	no data	3.2	3.4	4.6	2.7	2.6	1.6	3.1	0.0
	<i>Scheduled</i>	no data	12	12	12	12	12	12	12	12
Days open in period										
	<i>Actual</i>	n.a.	7	6	7	4	4	2	5	0
	<i>Scheduled</i>	n.a.	14	14	14	14	14	14	14	14
Number of days experiencing a closure (total in period)	2.8 (ave.)	7	8	7	10	10	12	9	14	14
Travellers through Rafah in (daily ave.)	286	225	323	459	281	314	215	337	0	0
Travellers through Rafah out (daily ave.)	297	506	291	513	307	367	195	511	0	0
No. of trucks out (daily ave.)	0	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
No. of cars in (daily ave. ^a)	0	0	0	0	0	0	0	0	0	0
No. of cars out (daily ave. ^a)	0	0	0	0	0	0	0	0	0	0
Security incidents on Palestinian side of border	no data	0	0	0	0	1	0	0	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

Erez	Baseline	Period 35	Period 36	Period 37	Period 37	Period 37	Period 37	Period 37	Period 37	Period 37
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 - 17 April 07	4 - 17 April 07	4 - 17 April 07	4 - 17 April 07	4 - 17 April 07	4 - 17 April 07	4 - 17 April 07
Working hours per day (ave.)										
	<i>Actual</i>	no data	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
	<i>Scheduled</i>	no data	16.5	16.5	16.0	16.0	16.0	16.0	16.0	16.0
Days open in period										
	<i>Actual</i>	n.a.	14	11	7	11	14	13	13	0
	<i>Scheduled</i>	n.a.	14	11	7	11	14	13	14	14
Number of days experiencing a closure (total in period)	7.6 (ave.)	0	0	0	0	0	0	1	14	7
Workers & traders in (daily ave.)	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data
Workers & traders out (daily ave.)	1,841	329	371	193	284	331	319	585	0	0
Security incidents on the Palestinian side of the crossing	no data	0	0	0	0	0	0	0	0	0

n.a.= not applicable to this report



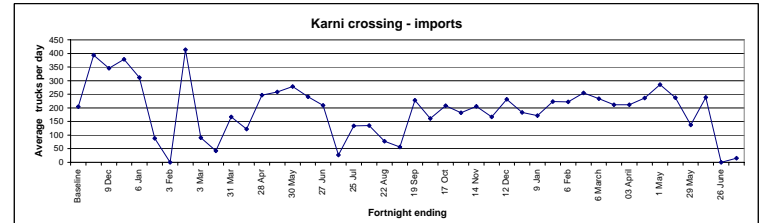
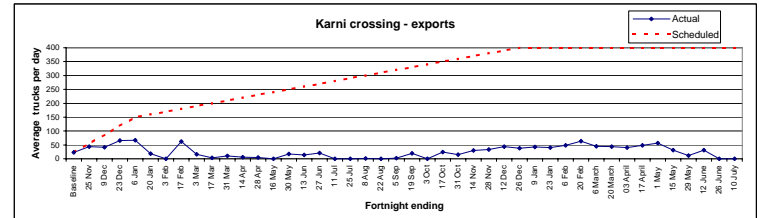
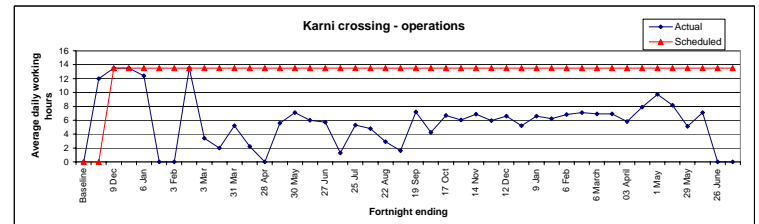
Trend Analysis - Goods traffic crossing points

Karni	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4-17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July
Working hours per day (ave.)										
Actual	no data	6.9	5.8	7.9	9.7	8.2	5.1	7.1	0.0	0.0
Scheduled	no data	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
Utilization ratio ^b	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data
Days open in period										
Actual	n.a.	11	11	10	11	11	8	11	0	0
Scheduled ^c	n.a.	12	11	11	11	12	12	12	12	12
Number of days experiencing a closure (total in period)	2.2 (ave.)	1	0	1	0	1	4	1	12	12
Number of trucks out (daily ave.)										
Actual	23	44.3	40.2	48.5	56.3	31.7	11.8	31.4	0.0	0.0
Agricultural	no data	28.7	24.7	29.5	31.4	13.8	2.2	4.7	0.0	0.0
Non-Agricultural	no data	15.7	15.5	19.0	24.9	17.9	9.7	26.8	0.0	0.0
Number of trucks scheduled out (daily ave.)	no data	400	400	400	400	400	400	400	400	400
Number of trucks in (daily ave.) ^d	205	212	212	236	285	237	137	238	0	15
Security incidents on Palestinian side of the crossing	no data	0	0	0	0	0	0	0	0	0

b: Ratio of actual vs. planned working hours of scanners and cells.
 c: Karni is closed on Saturdays.
 d: This figure does not include aggregates.
 Source: PalTrade.

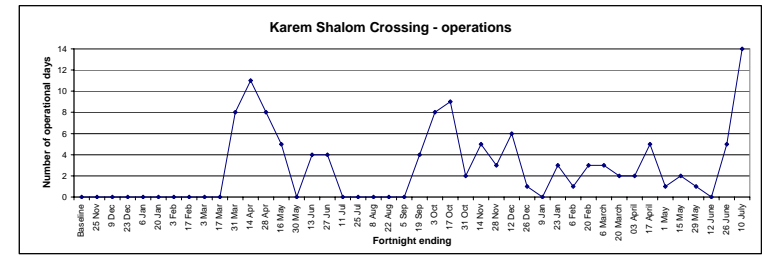
Erez	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4-17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July
Working hours per day (ave.)										
Actual	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period										
Actual	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Agricultural	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

n.a.= not applicable to this report



Trend Analysis - Goods traffic crossing points (continued)

Kerem Shalom	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July
Working hours per day (ave.)										
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period										
<i>Actual</i>	n.a.	2	2	5	1	2	1	0	5	14
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)										
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data	no data	no data	no data	no data	no data	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0	0	0	0	0	0	0	0



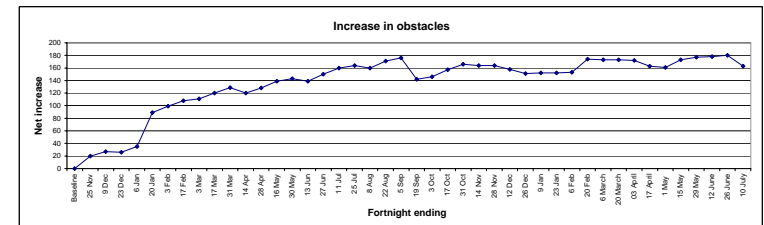
Trend Analysis - other

Convoys	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July
Buses (both directions)										
<i>No. of convoys per day</i>	0	0	0	0	0	0	0	0	0	0
<i>No. of people per day</i>	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)										
<i>No. of convoys per day</i>	0	0	0	0	0	0	0	0	0	0
<i>No. of trucks per day</i>	0	0	0	0	0	0	0	0	0	0

Movement within the West Bank	First figure ^e	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43
	1 Aug 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July
No. of identified obstacles	376	549	548	539	537	549	553	554	556	539
<i>of which manned</i>	59	84	83	86	86	86	86	86	85	86
<i>of which unmanned</i>	317	465	465	453	451	463	467	468	471	453

e: This first figure was agreed upon by OCHA and the IDF and is used as the baseline.

n.a.= not applicable to this report



Technical notes to the Report on the Implementation of the Agreement on Movement and Access

The AMA is primarily concerned with the movement of Palestinians and commercial goods traffic into and out of the Gaza Strip. However there is also movement of humanitarian workers and goods across some of the checkpoints which is included in some of the figures. To clarify the reporting figures an explanation of the AMA report for each crossing follows:

1. **Rafah.** There are two parts to the AMA:
 - a. *personnel movement* into and out of Egypt. The AMA reports the crossing open only when it is open for Palestinian ID card holders. Others may cross with prior agreement. The AMA report details only Palestinian ID card holder movement. The crossing was opened by 25 November 2005, as scheduled in the AMA. It is monitored by the EU Border Assistance Mission (EU BAM).
 - b. *commercial goods traffic* export to Egypt. To date there has been no movement of commercial goods through Rafah.

The EU-BAM monitors are based in Israeli and travel to Rafah via Kerem Shalom when Israeli security concerns allow for both Rafah and Kerem Shalom to be open.
2. **Karni.**
 - a. *commercial goods traffic.* Karni is the primary crossing point for commercial goods into and out of the Gaza Strip. The crossing point is reported 'open' if it is open for imports *and/or* exports. The AMA states that the number of trucks passing through Karni out of the Gaza Strip should be 150 by the end of 2005 rising to 400 by the end of 2006. Thus the scheduled figure in the table on p3 is set at 150 (the agreed minimum now) but the graphical representation of the target in the trend analysis (p6) shows a dotted line rising to 400 by December.
 - b. *personnel movement* to and from Israel/the West Bank. Karni is a back up for personnel movement (for use when Erez is closed). Thus there are no scheduled working days.
 - c. *humanitarian goods.* Karni is also a crossing point for humanitarian goods into the Gaza Strip. The truckloads of 'goods in' reported on p2 include both commercial and humanitarian goods. In future reports an attempt will be made to distinguish humanitarian from commercial goods.
3. **Erez.**
 - a. *personnel movement* (workers and traders) to and from Israel/the West Bank. Karni is the primary crossing point for goods into and out of the Gaza Strip. Medical cases may cross with prior agreement but are not reported in the AMA report.
 - b. *commercial goods traffic* to and from Israel/the West Bank. Erez is a back up for commercial goods movement (for use when Karni is closed). Thus there are no scheduled working days.
 - c. *humanitarian movement.* International humanitarian staff may cross with prior agreement but are not included in the AMA reports.
4. **Sufa.**
 - a. *commercial goods specifically aggregates* for construction, although other commercial goods may be imported to the Gaza Strip through Sufa periodically. Sufa is reported as 'open' whenever it is open for aggregates, other commercial goods or humanitarian goods. There are no scheduled opening days or hours in the AMA.
5. **Kerem Shalom.**
 - a. *humanitarian goods.* Kerem Shalom is an alternative entry point for humanitarian goods.
 - b. *commercial goods traffic* to and from Israel/the West Bank. The Palestinian Authority have refused to accept Kerem Shalom as an alternative commercial crossing point as it is located in Israel. Kerem Shalom is reported as 'open' whenever it is open for humanitarian goods. There are no scheduled opening days or hours in the AMA.

6. General

The 'number of days experiencing a closure' is actually the number of scheduled days that a checkpoint is completely closed for reasons other than a mutually agreed holiday. The agreement does not define a 'closure'. Where a checkpoint is closed for only a few hours during the day (or opens late/closes early) it is recorded as 'open'.