

11 May 2007

# Report No. 38 Implementation of the Agreement on Movement and Access (18 April –1 May 2007)

The United Nations<sup>1</sup> is submitting the 38<sup>th</sup> bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA), covering the period 18 April – 1 May 2007.<sup>2</sup>

#### 1. Overall Progress:

Rafah crossing was open for 4 out of 14 scheduled days, a 21% decrease compared to the last reporting period; Sufa crossing was open for 4 days during the reporting period (Sufa has been closed regularly in the last 2 months due to Israeli security concerns); Karni was open all scheduled operating days, however, met on average 14% of the 400 daily export of truckloads under the AMA target, a similar level to the previous period.

## 2. Changes of note since Report No. 37 (17 April):

- **Rafah crossing** was open on 4 days only allowing a total of 3,934 people to cross into the Gaza Strip and 4,293 people out (compared to 7 days during the previous reporting period which allowed 6,420 people to enter and 7,183 people to exit the Gaza Strip).
- **Karni crossing** was open 11 scheduled operating days<sup>3</sup> enabling a total of 3,140 truckloads of goods into (excluding aggregates/construction materials) and 619 truckloads of goods out of the Gaza Strip. Karni was open for 72% of scheduled hours, a 19% increase compared to the previous period.
- **Sufa crossing** was open for 4 days during the reporting period (Sufa has been open only 6 days in the last two months).
- **Kerem Shalom crossing** was open on 1 day (compared to 5 days during the previous month) for the import of humanitarian supplies.
- **Erez crossing** remains closed for over 13 months (since 12 March 2006) for Palestinian workers and during the reporting period was closed for two days for Palestinian traders. An average of 240 traders crossed each day (calculated on the basis of scheduled days open), an increase compared to the previous period (193).
- Obstacles to movement in the West Bank has slightly decreased compared to the previous reporting (down from 539 to 537). Overall this represents an increase of 171 obstacles or 43% over the baseline figure of August 2005.

### 3. No Change since Report No. 37 (17 April):

• There were **one reported security incidents** at Rafah crossing during the reporting period.<sup>5</sup>

Convoys between the Gaza Strip and the West Bank:

**Truck convoys** no discussion; implementation now 15 months overdue. **Bus convoys** no discussion; implementation now 16 months overdue.

Ports:

**Seaport** awaiting, since November 2005, GoI assurance to donors that it will not interfere with

its operation.

**Airport** awaiting, since November 2005, commencement of discussions.

<sup>&</sup>lt;sup>1</sup> The Office of the Quartet's Special Envoy closed on 28 April. Since then the United Nations through the oPt OCHA office has assumed reporting responsibilities on the implementation of the AMA.

<sup>&</sup>lt;sup>2</sup> The report draws on all available data sources for reporting including the EU-BAM, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.
<sup>3</sup> In addition to being regularly closed on Saturdays, Karni was closed on Tuesday 24 April for an Israeli holiday (not counted as a closure day, see Technical

<sup>&</sup>lt;sup>4</sup> Erez was closed on 22 and 23 April for Palestinian movement. In addition Erez was closed on Tuesday 24 April for an Israeli holiday (not counted as closure day, see Technical Notes).

<sup>&</sup>lt;sup>5</sup> On 24 April a member of the Presidential Guard was shot and killed by a Palestinian gunmen at the main gate of Rafah terminal.

# **Update :18 Apr - 1 May 07**

1.	Rafah			
1.a.	Operation			
	Days open in period			
	Actual : Scheduled	4 : 14	b	29%
	Number of days experiencing a closure (total in 2-week period)	10		
	Working hours (daily ave.) <sup>a</sup>			
	Actual : Scheduled	10 : 12		79%
	Total working hours in period			
	Actual : Scheduled	38 : 168		23%
	Security incidents on Palestinian side of border	1	С	

- a: The actual working hours per day (ave.) is calculated on the basis of actual days open.
- b: Rafah opened for 4 days. Actual operating hours varied between 9 hours and 10 hours. (Source EU-BAM).
- c: There was one reported security incident.

1.b. Movement: Travellers and Cargo	In	Out
Travellers through Rafah (daily ave.) <sup>d</sup>	281	307
Number of trucks (daily ave.)	n.a.	n.a.
Number of cars (daily ave.) <sup>e</sup>	0	0

- d: The travellers through Rafah (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.
- e: Pending capacity-building of the Palestinian personnel at Rafah.

c. Management and Operations	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	YES <sup>f</sup>

f: Working level discussions took place prior to 29 March.

# **Update :18 Apr - 1 May 07**

Crossing Points									
Goods - Gaza Strip	Erez		Karni		Kerem Shal	om <sup>h</sup>	Sufa <sup>h</sup>		Total
Days open in period			Primary	•					
Actual : Scheduled a	n.a.	-	11:11	100%	1 : n.a.	-	4:9	-	16
Number of days experiencing a closure	n.a.		0 e		n.a.		5		5
Working hours (daily ave.)		-				•			
Actual : Scheduled b	n.a.	-	9.7 : 13.5 e	72%	n.a.	-	n.a. : 7.5 i	-	10
Utilization ratio <sup>c</sup>	n.a.		no data		n.a.		n.a.		
Total working hours in period		_		_		_			
Actual : Scheduled	n.a.	-	107 : 149	72%	n.a.	-	n.a.	-	107.
Number of trucks out (daily ave.)									
Actual : Scheduled	n.a.	-	56.3 : 400 f	14%	n.a.	-	n.a.	-	56.3
Agricultural	n.a.		31.4		n.a.		n.a.		31.4
Non-Agricultural	n.a.		24.9		n.a.		n.a.		24.9
Number of trucks in (daily ave.)	n.a.		285 g		n.a.		n.a.		285
Security incidents on Palestinian side of the crossing <sup>d</sup>	0		0		0		0		0

l.b. People - Gaza Strip		Erez			Karni		Kere	m Sha	lom		Sufa		To	tal
Days open in period		Primar	У											
Actual : Scheduled	11 :	13	85%	n.a	а.	-	n.a	a.	-	n.a	а.	-	1	11
Number of days experiencing a closure	2	!		n.a	а.		n.a	ì.		n.a	a.			2
Working hours (daily ave.)			_									•		
Actual : Scheduled b	n.a. :	16.0	n.a.	n.a	а.	-	n.a	ì.	-	n.a	a.	-	n.a	a.
Total working hours in period														
Actual : Scheduled	n.a. :	208	n.a.	n.a	a.	-	n.a	a.		n.a	a.	-	n.	a.
Travellers through crossing (daily ave.)	Traders	Worker.	s	ln	Out		In	Out		In	Out		Traders	Workers
	240	0		n.a.	n.a.		n.a.	n.a.		n.a.	n.a.		240	0

- a: Karni crossing is scheduled to operate six days per week (closed Saturdays), Sufa to operate five days (closed Fridays and Saturdays) and there are no scheduled operating days for Kerem Shalom crossing which is open peridocially for humanitarian goods only.
- b: The actual working hours per day (ave.) is calculated on the basis of actual days open i.e. 11 days for Karni and 11 days for Erez.

  All other averages are calculated on the basis of scheduled days open.
- c: Ratio of actual vs. planned working hours of scanners and cells.
- d: There were no reported security incidents during the reporting period.
- e: Karni was open for imports and exports on all scheduled working days. The crossing was closed for one additional day due to an Israeli holiday. Actual operating hours varied between 3.5 hours and 13 hours.
- f: Total truckloads of exported goods was 619 during the reporting period. The daily average number of trucks is calculated on the basis of scheduled days open i.e. 11 (source: PalTrade).
- g: Total truckloads of imports during reporting period was 3,140. (In addition 2,772 truckloads of aggregates were imported through Karni). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 11 (source: PalTrade).
- h: Kerem Shalom and Sufa may operate as alternative commercial crossing points when Karni is closed. Kerem Shalom is used for humanitarian goods and Sufa for aggregates (construction materials).
- i: According to the Israeli DCL, Sufa crossing is scheduled to open between 07:30 and 15:00 hours.
- j: Erez remains closed for Palestinian workers since 12 March 2006. The crossing is open for limited number of senior traders with permits: according to the MoNE, permits are only being granted to senior traders who are at least 35 years old and married with children. Some critical Palestinian humanitarian cases have been permitted to cross subject to prior coordination with the IDF.
- k: According to the Israeli DCL, Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours.

lanagement and Operations - Gaza Strip		YES/NO
New and additional accords installed at Karni by 24 December 2005		delivered but not
New and additional scanner installed at Karni by 31 December 2005		installed
Common management system adopted by both parties		NO
New generation of x-ray equipment installed and used		NO
Passages protected on the Palestinian side of the border		NO
	Training program in place	NO
	Security equipment installed	NO
PA established a unified system of border management		NO
Management system developed for Karni applied to Erez and Kerem Shalom		NO

2.4Management and Operations - West Bank	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
Operational procedures developed for those passages	NO	NO	NO

# **Update :18 Apr - 1 May 07**

Gaza Strip Seaport	
	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport	
	YES/NO
Discussions continuing on security, construction and operations issues	NO

Between Gaza and the West Bank		
oys		YES/NO
Bus convoys established by December 15 2005		NO
Truck convoys established by January 15 2006		NO
Detailed implementation arrangements worked out		NO
Buses (both directions - ave. in period)		•
Number of convoys per day	0	
Number of people per day	0	
Trucks (both directions - ave. in period)		
Number of convoys per day	0	
Number of trucks per day	0	

Movement Within the West Bank			
Obstacle reduction			YES/NO
Work ongoing to establish a plan to reduce obstacles			NO
Plan to reduce obstacles completed by 31 December 2005			NO
	Current	Baseline	% increase over
	count	(1 Aug 05) <sup>b</sup>	baseline
Number of identified obstacles <sup>a</sup>	537	376	42.8%
of which manned	86	59	45.8%
of which unmanned	451	317	42.3%

a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on field observations only.

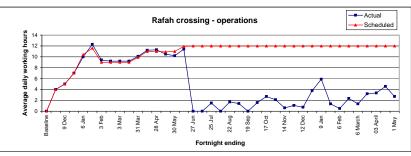
b: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.

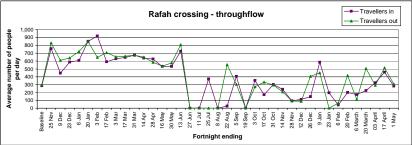
#### Trend Analysis - Traveller crossing points

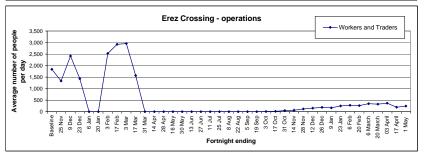
Rafah	Baseline	Period 36	Period 37	Period 38
Italali	Jan 04 - Jun 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
Working hours per day (ave.)				
Actual	no data	3.4	4.6	2.7
Scheduled	no data	12	12	12
Days open in period				
Actual	n.a.	6	7	4
Scheduled	n.a.	14	14	14
Number of days experiencing a closure (total in period)	2.8 (ave.)	8	7	10
Travellers through Rafah in (daily ave.)	286	323	459	281
Travellers through Rafah out (daily ave.)	297	291	513	307
No. of trucks out (daily ave.)	0	n.a.	n.a.	n.a.
No. of cars in (daily ave.) <sup>a</sup>	0	0	0	0
No. of cars out (daily ave.) <sup>a</sup>	0	0	0	0
Security incidents on Palestinian side of border	no data	0	0	1

a: Pending capacity-building of the Palestinian personnel at Rafah.

Erez	Baseline	Period 36	Period 37	Period 38
	Jan 04 - Jun 05	21 Mar - 3 Apr	4 - 17 April 07	18 Apr - 1 May 07
Working hours per day (ave.)				
Actual	no data	n.a.	n.a.	n.a.
Scheduled	no data	16.5	16.0	16.0
Days open in period				
Actual	n.a.	11	7	11
Scheduled	n.a.	11	7	13
Number of days experiencing a closure (total in period)	7.6 (ave.)	0	0	2
Workers & traders in (daily ave.)	no data	no data	no data	no data
Workers & traders out (daily ave.)	1,841	371	193	240
Security incidents on the Palestinian side of the crossing	no data	0	0	0







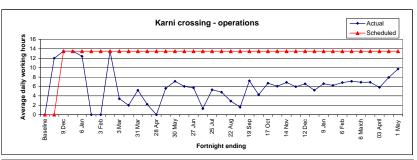
#### Trend Analysis - Goods traffic crossing points

Karni	Baseline	Period 36	Period 37	Period 38
	Jan 04 - Jun 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
Working hours per day (ave.)				
Actual	no data	5.8	7.9	9.7
Scheduled	no data	13.5	13.5	13.5
Utilization ratio <sup>b</sup>	no data	no data	no data	no data
Days open in period				
Actual	n.a.	11	10	11
Scheduled <sup>c</sup>	n.a.	11	11	11
Number of days experiencing a closure (total in period)	2.2 (ave.)	0	1	0
Number of trucks out (daily ave.)	23	40.2	48.5	56.3
Agricultural	no data	24.7	29.5	31.4
Non-Agricultural	no data	15.5	19.0	24.9
Number of trucks scheduled out (daily ave.)	no data	400	400	400
Number of trucks in (daily ave.) <sup>d</sup>	205	212	236	285
Security incidents on Palestinian side of the crossing	no data	0	0	0

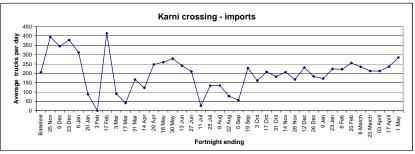


c: Karni is closed on Saturdays.

Erez	Baseline	Period 36	Period 37	Period 38
	Jan 04 - Jun 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
Working hours per day (ave.)				
Actua	n.a.	n.a.	n.a.	n.a.
Schedule	d n.a.	n.a.	n.a.	n.a.
Days open in period				
Actua	n.a.	n.a.	n.a.	n.a.
Schedule	d n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.
Agricultura	/ n.a.	n.a.	n.a.	n.a.
Non-Agricultura	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.



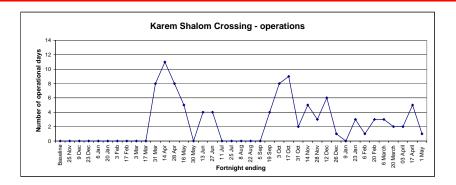




d: This figure does not include aggregates. Source: PalTrade.

# Trend Analysis - Goods traffic crossing points (continued)

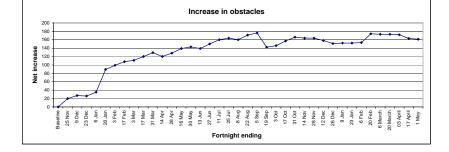
Kerem Shalom	Baseline	Period 36	Period 37	Period 38
	Jan 04 - Jun 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
Working hours per day (ave.)				
Actual	n.a.	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.	n.a.
Days open in period				
Actual	n.a.	2	5	1
Scheduled	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)				
Agricultural	n.a.	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0	0



#### Trend Analysis - other

Convoys	Baseline	Period 36	Period 37	Period 38
	Jan 04 - Jun 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
Buses (both directions)				
No. of convoys per o	lay 0	0	0	0
No. of people per o	lay 0	0	0	0
Trucks (both directions)				
No. of convoys per o	lay 0	0	0	0
No. of trucks per of	lay 0	0	0	0

Movement within the West Bank	First figure <sup>e</sup>	Period 36	Period 37	Period 38
	1 Aug 05	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07
No. of identified obstacles	376	548	539	537
of which manned	59	83	86	86
of which unmanned	317	465	453	451



e: This first figure was agreed upon by OCHA and the IDF and is used as the baseline.

## Technical notes to the Report on the Implementation of the Agreement on Movement and Access

The AMA is primarily concerned with the movement of Palestinians and commercial goods traffic into and out of the Gaza Strip. However there is also movement of humanitarian workers and goods across some of the checkpoints which is included in some of the figures. To clarify the reporting figures an explanation of the AMA report for each crossing follows:

### 1. Rafah. There are two parts to the AMA:

- a. personnel movement into and out of Egypt. The AMA reports the crossing open only when it is open for Palestinian ID card holders. Others may cross with prior agreement. The AMA report reports only Palestinian ID card holder movement. The crossing was opened by 25 November, as scheduled in the AMA. It is monitored by the EU Border Assistance Mission (EU BAM).
- b. commercial goods traffic export to Egypt. To date there has been no movement of commercial goods through Rafah.

The EU-BAM monitors are based in Israeli and travel to Rafah via Kerem Shalom when Israeli security concerns allow for both Rafah and Kerem Shalom to be open.

#### 2. **Karni**.

- a. commercial goods traffic. Karni is the primary crossing point for commercial goods into and out of the Gaza Strip. The crossing point is reported open if it is open for imports and/or exports. The AMA states that the number of trucks passing through Karni out of the Gaza Strip should be 150 by the end of 2005 rising to 400 by the end of 2006. Thus the scheduled figure in the table on p3 is set at 150 (the agreed minimum now) but the graphical representation of the target in the trend analysis (p6) shows a dotted line rising to 400 by December.
- b. *personnel movement* to and from Israel/the West Bank. Karni is a back up for personnel movement (for use when Erez is closed). Thus there are no scheduled working days.
- c. humanitarian goods. Karni is also a crossing point for humanitarian goods into the Gaza Strip. The truckloads of 'goods in' reported on p2 include both commercial and humanitarian goods. In future reports an attempt will be made to distinguish humanitarian from commercial goods.

#### 3. **Erez**.

- a. *personnel movement* (workers and traders) to and from Israel/the West Bank. Erez is the primary crossing point for people into and out of the Gaza Strip. Medical cases may cross with prior agreement but are not reported in the AMA report.
- b. *commercial goods traffic* to and from Israel/the West Bank. Erez is a back up for commercial goods movement (for use when Karni is closed). Thus there are no scheduled working days.
- c. humanitarian movement. International humanitarian staff may cross with prior agreement but are not included in the AMA reports.

# 4. Sufa.

a. commercial goods specifically aggregates for construction, although other commercial goods may be imported to the Gaza Strip through Sufa periodically. Sufa is reported as 'open' only when open for aggregates.

Sufa is reported as 'open' whenever it is open for aggregates, other commercial goods or humanitarian goods. There are no scheduled opening days or hours in the AMA.

#### 5. Kerem Shalom.

- a. humanitarian goods. Kerem Shalom is an alternative entry point for humanitarian goods.
- b. commercial goods traffic to and from Israel/the West Bank. The Palestinian Authority have refused to accept Kerem Shalom as an alternative commercial crossing point as it is located in Israel. Kerem Shalom is reported as 'open' whenever it is open for humanitarian goods. There are no scheduled opening days or hours in the AMA.
- 6. **General.** The 'number of days experiencing a closure' is actually the number of days that a checkpoint is completely closed for reasons other than an official weekend (either Friday and/or Saturday) and an Israeli public holiday. The agreement does not define a 'closure'. Where a checkpoint is closed for only a few hours during the day (or opens late/closes early) it is recorded as 'open'.